

DISCUSSION PAPER

RESIDENTIAL CARE FACILITIES AND GROUP HOMES

HUMAN RIGHTS AND THE ZONING BY-LAWS WITHIN THE URBAN AREA

Planning Division Planning and Economic Development Department March 2019



EXECUTIVE SUMMARY

The purpose of this Discussion Paper is to review the Zoning By-law regulations (e.g. radial separation distance, capacity) and definition of residential care facilities (RCF) within the urban area. Although this review was directed by City Council in response to a specific OMB hearing (Lynwood Charlton) and the Ontario Human Rights Commission (OHRC) concerns respecting Zoning By-law regulations for RCFs, the review will be used as input into the new residential zones for Zoning By-law No. 05-200.

This Report does not address other housing forms such as retirement homes, and emergency shelters, or affordable housing issues, etc.

What is a residential care facility?

A residential care facility (RCF) is a facility which accommodates residents in bedrooms with shared dining and common areas and there is 24 hour onsite support. The minimum capacity can range from 3 or 4 residents to a maximum of 50, depending on the location of the facility and the Zoning Bylaw in which it is located. This Discussion Paper will also review how counselling services are provided for those facilities which include a counselling use within their building.

Suggested approaches

Based on the review of the OHRC concerns, Zoning By-laws of other municipalities and the former City of Hamilton, a series of recommended changes to Zoning By-law No. 05-200 to create harmonized regulations for the urban area are proposed. Suggested approaches include:

Zoning By-law	Suggested Approaches
Definition	
Highlight-delete	amend the definition as follows:
text	Residential Care Facility Shall mean a group
Italics – add text	living arrangement, within a fully detached residential building occupied wholly by a minimum of four supervised residents and a
	maximum number of supervised residents as
	permitted by the zone, exclusive of staff, residing
	on the premises because of social, emotional,

Zoning By-law	Suggested Approaches
	mental or physical handicaps or personal distress and which residential setting is developed for the well-being of its residents through <i>the provision</i> of supports/services of self-help, guidance, professional care and supervision not available within the resident's own family, or in an independent living situation or if:
	 a) The resident was referred to the facility by a hospital, court or government agency; or
	 b) The facility is licensed, funded, approved by a contract or agreement with the Federal, Provincial or Municipal Governments.
	A residential care facility shall include a children's residence and group home but shall not include an emergency shelter, lodging house, corrections residence or correctional facility.
Capacity by Zone	
	regulate both minimum and maximum capacity by
	zone as follows: Low Density Zones (single/semi-detached dwellings)
	Minimum capacity: 4 residents Maximum capacity: 6 residents
	Medium Density (including the Community Institutional (I2) Zone)
	Minimum capacity: 4 residents Maximum capacity: 24 residents
	High Density Zone (including the Mixed Use High Density (C4) Zone)
	Minimum capacity: 15 residents Maximum capacity: none
Radial Separation Distance and Moratorium Area	

Zoning By-law	Suggested Approaches
	Delete both
Counselling	
Services	
	Permit counselling services (i.e. social service establishment) in conjunction with a RCF in a Major Institutional (I3), Transit Oriented Corridor-Mixed Use Medium Zone (TOC1) and the Mixed Use Medium Density (C5) Zones.

Consultation on these proposed changes will be undertaken as part of the residential zones public engagement events/processes.

Have Your Say